
ENGROSSED SUBSTITUTE HOUSE BILL 3205

State of Washington 58th Legislature 2004 Regular Session

By House Committee on Transportation (originally sponsored by Representative Murray)

READ FIRST TIME 02/27/04.

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AN ACT Relating to a homeland transportation security surcharge; amending RCW 46.01.140 and 46.16.071; reenacting and amending RCW 43.84.092 and 43.84.092; adding a new section to chapter 46.68 RCW; creating new sections; making appropriations; providing an effective date; and providing an expiration date.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 46.01.140 and 2003 c 370 s 3 are each amended to read 8 as follows:
 - (1) The county auditor, if appointed by the director of licensing shall carry out the provisions of this title relating to the licensing of vehicles and the issuance of vehicle license number plates under the direction and supervision of the director and may with the approval of the director appoint assistants as special deputies and recommend subagents to accept applications and collect fees for vehicle licenses and transfers and to deliver vehicle license number plates.
 - (2) A county auditor appointed by the director may request that the director appoint subagencies within the county.
- 18 (a) Upon authorization of the director, the auditor shall use an

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open competitive process including, but not limited to, a written business proposal and oral interview to determine the qualifications of all interested applicants.

- (b) A subagent may recommend a successor who is either the subagent's sibling, spouse, or child, or a subagency employee, as long as the recommended successor participates in the open, competitive process used to select an applicant. In making successor recommendation and appointment determinations, the following provisions apply:
- (i) If a subagency is held by a partnership or corporate entity, the nomination must be submitted on behalf of, and agreed to by, all partners or corporate officers.
- (ii) No subagent may receive any direct or indirect compensation or remuneration from any party or entity in recognition of a successor nomination. A subagent may not receive any financial benefit from the transfer or termination of an appointment.
- (iii) (a) and (b) of this subsection are intended to assist in the efficient transfer of appointments in order to minimize public inconvenience. They do not create a proprietary or property interest in the appointment.
- (c) The auditor shall submit all proposals to the director, and shall recommend the appointment of one or more subagents who have applied through the open competitive process. The auditor shall include in his or her recommendation to the director, not only the name of the successor who is a relative or employee, if applicable and if otherwise qualified, but also the name of one other applicant who is qualified and was chosen through the open competitive process. The director has final appointment authority.
- (3)(a) A county auditor who is appointed as an agent by the department shall enter into a standard contract provided by the director, developed with the advice of the title and registration advisory committee.
- (b) A subagent appointed under subsection (2) of this section shall enter into a standard contract with the county auditor, developed with the advice of the title and registration advisory committee. The director shall provide the standard contract to county auditors.
- 37 (c) The contracts provided for in (a) and (b) of this subsection 38 must contain at a minimum provisions that:

1 (i) Describe the responsibilities, and where applicable, the 2 liability, of each party relating to the service expectations and 3 levels, equipment to be supplied by the department, and equipment 4 maintenance;

- (ii) Require the specific type of insurance or bonds so that the state is protected against any loss of collected motor vehicle tax revenues or loss of equipment;
- (iii) Specify the amount of training that will be provided by the state, the county auditor, or subagents;
- (iv) Describe allowable costs that may be charged to vehicle licensing activities as provided for in (d) of this subsection;
- (v) Describe the causes and procedures for termination of the contract, which may include mediation and binding arbitration.
- (d) The department shall develop procedures that will standardize and prescribe allowable costs that may be assigned to vehicle licensing and vessel registration and title activities performed by county auditors.
- (e) The contracts may include any provision that the director deems necessary to ensure acceptable service and the full collection of vehicle and vessel tax revenues.
- (f) The director may waive any provisions of the contract deemed necessary in order to ensure that readily accessible service is provided to the citizens of the state.
- (4)(a) At any time any application is made to the director, the county auditor, or other agent pursuant to any law dealing with licenses, registration, or the right to operate any vehicle or vessel upon the public highways or waters of this state, excluding applicants already paying such fee under RCW 46.16.070 or 46.16.085, the applicant shall pay to the director, county auditor, or other agent a fee of three dollars for each application in addition to any other fees required by law.
- (b) Counties that do not cover the expenses of vehicle licensing and vessel registration and title activities may submit to the department a request for cost-coverage moneys. The request must be submitted on a form developed by the department. The department shall develop procedures to verify whether a request is reasonable. Payment shall be made on requests found to be allowable from the licensing services account.

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(c) Applicants for certificates of ownership, including applicants paying fees under RCW 46.16.070 or 46.16.085, shall pay to the director, county auditor, or other agent a fee of four dollars in addition to any other fees required by law.

- (d) The fees under (a) and (c) of this subsection, if paid to the county auditor as agent of the director, or if paid to a subagent of the county auditor, shall be paid to the county treasurer in the same manner as other fees collected by the county auditor and credited to the county current expense fund. If the fee is paid to another agent of the director, the fee shall be used by the agent to defray his or her expenses in handling the application.
- (e) Applicants required to pay the three-dollar fee established under (a) of this subsection, must pay an additional seventy-five cents, which must be collected and remitted to the state treasurer and distributed as follows:
- (i) Fifty cents must be deposited into the department of licensing services account of the motor vehicle fund and must be used for agent and subagent support, which is to include but not be limited to the replacement of department-owned equipment in the possession of agents and subagents.
- (ii) Twenty-five cents must be deposited into the license plate technology account created under RCW 46.16.685.
- (f) Except for applicants registering a new vehicle for the first time in Washington, applicants required to pay the three-dollar fee established under (a) of this subsection, must pay an additional fifty cents, which must be collected and remitted to the state treasurer and distributed to the homeland transportation security account created in section 5 of this act.
- (5) A subagent shall collect a service fee of (a) eight dollars and fifty cents for changes in a certificate of ownership, with or without registration renewal, or verification of record and preparation of an affidavit of lost title other than at the time of the title application or transfer and (b) three dollars and fifty cents for registration renewal only, issuing a transit permit, or any other service under this section.
- 36 (6) If the fee is collected by the state patrol as agent for the 37 director, the fee so collected shall be certified to the state 38 treasurer and deposited to the credit of the state patrol highway

account. If the fee is collected by the department of transportation as agent for the director, the fee shall be certified to the state treasurer and deposited to the credit of the motor vehicle fund. All such fees collected by the director or branches of his office shall be certified to the state treasurer and deposited to the credit of the highway safety fund.

- (7) Any county revenues that exceed the cost of providing vehicle licensing and vessel registration and title activities in a county, calculated in accordance with the procedures in subsection (3)(d) of this section, shall be expended as determined by the county legislative authority during the process established by law for adoption of county budgets.
- 13 (8) The director may adopt rules to implement this section.
- **Sec. 2.** RCW 46.16.071 and 1996 c 315 s 4 are each amended to read 15 as follows:
 - (1) In addition to the fees set forth in RCW 46.16.070, there shall be paid and collected annually upon registration, a fee of one dollar for each truck, motor truck, truck tractor, road tractor, tractor, bus, auto stage, or for hire vehicle with seating capacity of more than six, notwithstanding the provisions of RCW 46.16.070.
 - (2) In addition to the fees set forth in RCW 46.16.085, there shall be paid and collected annually upon registration, a fee of one dollar for each trailer, semitrailer, and pole trailer, notwithstanding the provisions of RCW 46.16.085.
 - (3) The proceeds from the fees collected under subsections (1) and (2) of this section shall be deposited into the highway safety fund, except that for each vehicle registered by a county auditor or agent to a county auditor under RCW 46.01.140, the proceeds shall be credited to the current county expense fund.
 - (4)(a) In addition to the fees set forth in RCW 46.16.070, there shall be paid and collected annually upon registration, excluding new vehicles that are registered for the first time in Washington, a fee of fifty cents for each truck, motor truck, truck tractor, road tractor, tractor, bus, auto stage, or for hire vehicle with seating capacity of more than six, notwithstanding the provisions of RCW 46.16.070.
 - (b) The additional fee under (a) of this subsection shall be

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- 1 <u>deposited into the homeland transportation security account, created in</u>
- 2 section 5 of this act, to be used solely for homeland transportation
- 3 security funding.

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NEW SECTION. Sec. 3. (1) The appropriations in this subsection shall be used for homeland security for transportation Washington state and to ensure compliance with coast guard maritime security level 2 regulations. The appropriations in this subsection take effect July 1, 2004, and expire June 30, 2005.

For the Department of Transportation--Program X

- 10 Homeland Transportation Security Account--
- 12 For the Department of Transportation--Program C
- 13 Homeland Transportation Security Account--
- 15 For the Washington State Patrol--Field Operations
- 16 Homeland Transportation Security Account--
- 18 For the Department of Transportation--Program M
- 19 Homeland Transportation Security Account -- State
- - (2) The Washington state patrol will reassign twelve existing vessel and terminal security positions to K-9 positions. When a maritime security level 2 is announced the Washington state patrol will transfer twelve existing highway troopers to the vessel and terminal security program until the maritime security level 2 is returned to level 1. \$281,000 of the \$2,419,000 homeland transportation security account--state appropriation is to be used solely for the state match for MCSAP new entrants program and northern border program. \$223,000 of the \$2,642,000 of the Washington state patrol field operations homeland transportation security account appropriation is to be used
- 31 homeland transportation security account appropriation is to be used
- 32 solely for identity theft detectives to work with the department of
- 33 licensing in investigating and enforcing the laws regarding identity
- 34 theft within the issuance and renewals of driver licenses.
- 35 (3) The department of transportation is provided \$1,901,000 for 36 ferry security and safety management systems.

- 1 (4) \$145,000 for the department of transportation--program M is to 2 be used solely for phase 1 of the vulnerability survey of 3 transportation assets and emergency training.
- 4 NEW SECTION. Sec. 4. FOR THE STATE TREASURER--TRANSFERS
- 5 Motor Vehicle Account -- State Appropriation: For
- 6 transfer to the Homeland Transportation Security

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- 8 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 46.68 RCW 9 to read as follows:
- The homeland transportation security account is created in the state treasury. All receipts from RCW 46.01.140(4)(f) and 46.16.071 must be deposited into the account. Money in the account may be spent only after appropriation. Expenditures from the account may be used only for homeland transportation security funding.
- 15 **Sec. 6.** RCW 43.84.092 and 2003 c 361 s 602, 2003 c 324 s 1, and 2003 c 48 s 2 are each reenacted and amended to read as follows:
 - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.

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(3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their (a) proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects the charitable, educational, penal and institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the election account, the emergency reserve fund, The Evergreen State College capital projects account, the federal forest revolving account, the health services account, the public health services account, the health system capacity account, the personal health services account, the state higher education construction account, the higher education construction account, account, the highway infrastructure the homeland transportation security account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, the local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the medical aid account,

the mobile home park relocation fund, the multimodal transportation 1 account, the municipal criminal justice assistance account, the 2 municipal sales and use tax equalization account, the natural resources 3 deposit account, the oyster reserve land account, the perpetual 4 surveillance and maintenance account, the public employees' retirement 5 system plan 1 account, the public employees' retirement system combined 6 plan 2 and plan 3 account, the public facilities construction loan 7 revolving account beginning July 1, 2004, the public health 8 supplemental account, the Puyallup tribal settlement account, the 9 10 regional transportation investment district account, the resource management cost account, the site closure account, the special wildlife 11 account, the state employees' insurance account, the state employees' 12 13 insurance reserve account, the state investment board expense account, 14 the state investment board commingled trust fund accounts, the supplemental pension account, the Tacoma Narrows toll bridge account, 15 teachers' retirement system plan 1 account, the teachers' 16 retirement system combined plan 2 and plan 3 account, the tobacco 17 prevention and control account, the tobacco settlement account, the 18 transportation infrastructure account, the tuition recovery trust fund, 19 the University of Washington bond retirement fund, the University of 20 21 Washington building account, the volunteer fire fighters' and reserve 22 officers' relief and pension principal fund, the volunteer fire fighters' and reserve officers' administrative fund, the Washington 23 24 fruit express account, the Washington judicial retirement system account, the Washington law enforcement officers' and fire fighters' 25 26 system plan 1 retirement account, the Washington law enforcement 27 officers' and fire fighters' system plan 2 retirement account, the Washington school employees' retirement system combined plan 2 and 3 28 account, the Washington state health insurance pool account, the 29 Washington state patrol retirement account, the Washington State 30 University building account, the Washington State University bond 31 32 retirement fund, the water pollution control revolving fund, and the Western Washington University capital projects account. Earnings 33 derived from investing balances of the agricultural permanent fund, the 34 normal school permanent fund, the permanent common school fund, the 35 36 scientific permanent fund, and the state university permanent fund 37 shall be allocated to their respective beneficiary accounts.

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earnings to be distributed under this subsection (4)(a) shall first be reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190.

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- (b) The following accounts and funds shall receive eighty percent 4 of their proportionate share of earnings based upon each account's or 5 fund's average daily balance for the period: The aeronautics account, 6 7 aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the 8 essential rail assistance account, the ferry bond retirement fund, the 9 grade crossing protective fund, the high capacity transportation 10 account, the highway bond retirement fund, the highway safety account, 11 the motor vehicle fund, the motorcycle safety education account, the 12 13 pilotage account, the public transportation systems account, the Puget 14 Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust 15 account, the safety and education account, the special category C 16 17 account, the state patrol highway account, the transportation 2003 account (nickel account), the transportation equipment fund, the 18 transportation fund, the transportation improvement account, the 19 20 transportation improvement board bond retirement account, and the urban 21 arterial trust account.
- 22 (5) In conformance with Article II, section 37 of the state 23 Constitution, no treasury accounts or funds shall be allocated earnings 24 without the specific affirmative directive of this section.
- 25 Sec. 7. RCW 43.84.092 and 2003 c 361 s 602, 2003 c 324 s 1, 2003 c 150 s 2, and 2003 c 48 s 2 are each reenacted and amended to read as follows:
 - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act

fall under RCW 43.88.180 and shall not require appropriation. 1 office of financial management shall determine the amounts due to or 2 from the federal government pursuant to the cash management improvement 3 act. The office of financial management may direct transfers of funds 4 5 between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. 6 7 allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section. 8

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- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the election account, the emergency reserve fund, The Evergreen State College capital projects account, the federal forest revolving account, the health services account, the public health services account, the health system capacity

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account, the personal health services account, the state higher 1 2 education construction account, the higher education construction account, the highway infrastructure account, the homeland 3 transportation security account, the industrial insurance premium 4 refund account, the judges' retirement account, the judicial retirement 5 administrative account, the judicial retirement principal account, the 6 7 local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the medical aid account, 8 the mobile home park relocation fund, the multimodal transportation 9 10 account, the municipal criminal justice assistance account, the municipal sales and use tax equalization account, the natural resources 11 deposit account, the oyster reserve land account, the perpetual 12 13 surveillance and maintenance account, the public employees' retirement 14 system plan 1 account, the public employees' retirement system combined plan 2 and plan 3 account, the public facilities construction loan 15 revolving account beginning July 1, 2004, the public health 16 17 supplemental account, the public works assistance account, the Puyallup tribal settlement account, the regional transportation investment 18 district account, the resource management cost account, the site 19 closure account, the special wildlife account, the state employees' 20 21 insurance account, the state employees' insurance reserve account, the 22 state investment board expense account, the state investment board commingled trust fund accounts, the supplemental pension account, the 23 24 Tacoma Narrows toll bridge account, the teachers' retirement system 25 plan 1 account, the teachers' retirement system combined plan 2 and 26 plan 3 account, the tobacco prevention and control account, the tobacco 27 settlement account, the transportation infrastructure account, the tuition recovery trust fund, the University of Washington bond 28 retirement fund, the University of Washington building account, the 29 volunteer fire fighters' and reserve officers' relief and pension 30 principal fund, the volunteer fire fighters' and reserve officers' 31 32 administrative fund, the Washington fruit express account, the Washington judicial retirement system account, the Washington law 33 enforcement officers' and fire fighters' system plan 1 retirement 34 account, the Washington law enforcement officers' and fire fighters' 35 36 system plan 2 retirement account, the Washington school employees' 37 retirement system combined plan 2 and 3 account, the Washington state 38 health insurance pool account, the Washington state patrol retirement

- account, the Washington State University building account, the 1 2 Washington State University bond retirement fund, the water pollution control revolving fund, and the Western Washington University capital 3 projects account. Earnings derived from investing balances of the 4 5 agricultural permanent fund, the normal school permanent fund, the permanent common school fund, the scientific permanent fund, and the 6 7 state university permanent fund shall be allocated to their respective beneficiary accounts. All earnings to be distributed under this 8 subsection (4)(a) shall first be reduced by the allocation to the state 9 10 treasurer's service fund pursuant to RCW 43.08.190.
- (b) The following accounts and funds shall receive eighty percent 11 12 of their proportionate share of earnings based upon each account's or 13 fund's average daily balance for the period: The aeronautics account, 14 aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the 15 essential rail assistance account, the ferry bond retirement fund, the 16 17 grade crossing protective fund, the high capacity transportation account, the highway bond retirement fund, the highway safety account, 18 the motor vehicle fund, the motorcycle safety education account, the 19 20 pilotage account, the public transportation systems account, the Puget 21 Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust 22 account, the safety and education account, the special category C 23 24 account, the state patrol highway account, the transportation 2003 25 account (nickel account), the transportation equipment fund, the transportation fund, the transportation improvement account, the 26 27 transportation improvement board bond retirement account, and the urban arterial trust account. 28
- 29 (5) In conformance with Article II, section 37 of the state 30 Constitution, no treasury accounts or funds shall be allocated earnings 31 without the specific affirmative directive of this section.
- 32 <u>NEW SECTION.</u> **Sec. 8.** Section 6 of this act expires July 1, 2005.
- NEW SECTION. Sec. 9. Section 7 of this act takes effect July 1, 2005.

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NEW SECTION. **Sec. 10.** Sections 1 and 2 of this act apply to registrations that are due or become due on or after September 1, 2004.

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